Confined Space
Safety Program

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1. Introduction

Confined spaces are regulated under OSHA 29 CFR 1910.146 and OSHA 29 CFR 1926 Subpart AA. The Ohio State University workplace contains potentially hazardous enclosed spaces that may be classified as permit-required confined spaces or non-permit—required confined spaces. Examples of confined spaces include manholes, vaults, tanks, tunnels, boilers, silos, bins, pits, crawl spaces, storm/sanitary drains, and sumps. Employees may be required, as part of their job duties, to enter these spaces to perform inspection, repair, or maintenance activities. Spaces such as those mentioned above may contain hazardous atmospheres, including chemical (toxic/flammable) vapors and/or oxygen deficiency.

This program contains the procedures and practices for safe entry into locations at The Ohio State University (Ohio State) classified as permit-required and non-permit—required confined spaces. The Confined Spaces Safety Program applies to all Ohio State employees whose job duties require them to enter or monitor confined spaces.

2. Responsibilities

Environmental Health and Safety

Environmental Health and Safety (EHS) shall maintain, review, and update the Confined Space Entry Safety Program that includes the confined space location inventory, confined space entry standard operation procedures (SOP), and confined space web-based training. Additionally, EHS can provide monitoring equipment for use during confined space entry.

Authorized Entrants

Authorized entrants are employees expected to enter a confined space. They are responsible for complying with the provisions outlined within this written program, including:

- Completion of confined space training.
- Knowledge of confined space locations and potential hazards.
- Understanding of what constitutes a hazardous condition or atmosphere in a confined space, how to identify when a hazardous condition is present, and emergency procedures.
- Properly completing and posting a confined space permit during entry into permit-required confined spaces.
- Utilizing proper communication with the attendant to ensure information is accurately and frequently provided.
- Donning the appropriate PPE before entry into a confined space and may include a full body harness for rescue operations, depending on the type of entry being performed.
- Being familiar with the rescue operations and plan before entry in the case of an emergency.

Attendants

Attendants are employees stationed outside permit-required confined spaces who monitor the authorized entrants. Attendants oversee the confined space entry without entry into the space. Attendants are responsible for complying with the provisions outlined within this program, including:

- Completion of confined space training.
- Knowledge of confined space locations and potential hazards.
• Understanding what constitutes a hazardous condition or atmosphere in a confined space, how to identify when a hazardous condition is present, and emergency procedures.
• Knowledge of the signs and symptoms of exposure to hazardous materials.
• Maintaining accurate count of authorized entrants.
• Communicating with authorized entrants to ensure safety and monitor status.
• Ensuring efficient exit from the confined space by all entrants in the event of an unsafe condition or once work is complete.
• Ensuring prompt rescue of authorized entrant in the event of an emergency or unsafe condition where the entrant is unable to perform self-rescue.
• Ensuring unauthorized personnel do not enter the confined space during work.

Supervisors

Supervisors are responsible for ensuring employees are properly trained before entering a confined space. Additionally, supervisors shall:

• Ensure all confined spaces under their jurisdiction are properly identified by the appropriate signage.
• Ensure rescue procedures are in place for each permit-required confined space entry.
• Determine if changes made to a non-permit–required confined space may present additional hazards and be reclassified to a permit-required confined space.
• Provide training in a language and vocabulary that the worker understands.
• Document refresher training that is not conducted by EHS and retain records of that training.

Departments

Departments must notify EHS when changes are made to existing confined spaces or when new confined spaces are identified.

Contractors

Contractors entering confined spaces must do so as outlined in this program and in accordance with applicable OSHA regulations. Contractors must have a written confined space program that complies with the regulations pertinent to the areas to be entered. Contractors also are responsible for supplying any equipment necessary to perform safe entry into a confined space. When contractors enter a permit-required confined space, they must have the permit posted during entry and may utilize the Ohio State form, if necessary.

When there are multiple employers at the worksite, detailed provisions requiring the coordination of activities must be established. This will ensure hazards are not introduced into a confined space by workers performing tasks outside the space. An example would be a generator running near the entrance of a confined space causing a buildup of carbon monoxide within the space.

3. Definitions

Authorized entrant - Employee who has received the training and is authorized by supervisor to enter a permit-required confined space.

Attendant - Individual stationed outside one or more permit spaces who monitors the authorized entrants and who performs all attendant’s duties assigned in this program.
Entry supervisor - Person responsible for determining if acceptable entry conditions are present at a permit space where entry is planned, for authorizing entry, overseeing entry operations, and terminating entry as required by this section.

Permit - Written procedure detailing the hazards within a permit-required confined space, methods to eliminate or control those hazards, equipment required, and authorization to enter the space.

Rescue service - The personnel designated to rescue employees from confined spaces during emergencies.

Retrieval system - Equipment (including a retrieval line, chest or full-body harness, wristlets, if appropriate, and a lifting device or anchor) used for non-entry rescue of people from permit spaces.

4. Identification of Confined Spaces

A confined space has all of these requirements:
1. Is large enough and so configured that an employee can bodily enter and perform assigned work.
2. Has limited or restricted means for entry or exit (for example, tanks, vessels, silos, storage bins, hoppers, vaults, and pits are spaces that may have limited means of entry.).
3. Is not designed for continuous employee occupancy.

Confined spaces are labeled with signage indicating “Danger Confined Space: Use Confined Space Entry Procedures” or similar wording.

A permit-required confined is a confined space that has one or more of the following characteristics:
1. Contains or has a potential to contain a hazardous atmosphere.
2. Contains a material that has the potential for engulfing an entrant.
3. Has an internal configuration such that an entrant could be trapped or asphyxiated by inwardly converging walls or by a floor that slopes downward and tapers to a smaller cross-section.
4. Contains any other recognized serious safety or health hazard.

Permit-required confined spaces are labeled with signage indicating “Danger-Permit Required Confined Space: DO NOT ENTER” or similar wording.

Departments responsible for confined spaces in their area should ensure the spaces are inspected on a regular basis to verify signage is present to prevent unauthorized access.

Environmental Health and Safety is responsible for identification and the initial posting of signage for all Ohio State Columbus campus confined spaces. If problems are discovered during an inspection, notification should be made to Environmental Health and Safety (614-292-1284) for resolution.

5. Permit-Required Confined Space Entry Preparation

Entry into a permit-required confined space occurs as soon as any part of the entrant's body breaks the plane of an opening into the space. Employees entering permit-required confined spaces must be trained and knowledgeable of the hazards within the space and how to control or eliminate those hazards.
A permit must be completed before entry into permit-required confined spaces where hazards cannot be eliminated or alternate entry procedures are not possible (Section 10. Alternate Entry Procedures). Proper equipment and rescue services must be available for permit-required entries.

**Training**

All entrant supervisors, attendants, and authorized entrants shall be trained in areas relating to safe confined space entry. Training shall be provided to employees before entry or attendance in/of a confined space and include all precautions to take when entering a confined space, including rescue operations. Retraining shall take place when:

- Changes arise in existing confined spaces requiring retraining.
- Newly established or identified confined spaces are introduced.
- An employee fails to follow procedures outlined in this program.
- There is an accident or injury resulting from confined space entry.

Training must be documented to include the type of training, employee name, signature of trainer/trainee, and the date of training.

Employees who work around confined spaces but do not enter permit-required confined spaces should take the online EHS confined space training.

**Hazard Identification**

Before entering a permit-required confined space, the entrants and attendants must understand the hazards that exist within the space. Hazards can include a dangerous atmosphere, such as low oxygen or toxic gases or physical hazards such as moving parts or falls. Hazards also can be introduced into the space as a result of the work being completed (e.g., hot work). Once hazards are identified, the proper steps must be taken to either eliminate or control those hazards before entry.

The Confined Space Entry Permit includes a list of common hazards found within confined spaces. Employees can complete the hazard assessment portion of the permit to assist with their analysis of the space.

**Equipment**

Equipment must be provided and available for use during confined space entry depending on the hazards and work associated with entry. Equipment may include:

- Air monitoring devices.
- Personal Protective Equipment (PPE), including full body harness, hard hat, hand/eye protection, and any other required.
- Rescue equipment.
- Communication devices.
- Ventilation devices.
- Lighting equipment.
- Barriers to prevent unauthorized access.
- Tools or equipment necessary to complete the required task.
Pre-entry Atmospheric Testing

When actual or potential atmosphere hazards are identified, the atmosphere must be tested before entry and periodically throughout entry. A hazardous atmosphere is defined as one that may expose employees to the risk of death, incapacitation, and impairment of ability to self-rescue (that is, escape unaided from a permit space), injury, or acute illness.

Pre-entry air monitoring must be accomplished from outside the confined space. Use of extensions and/or tubing should be utilized to capture air monitoring results from the breathing zone and various depths, if applicable, within the confined space.

The following hazardous components of a confined space atmosphere must be tested and deemed safe before entry:

- **Oxygen** – Oxygen levels must be between 19.5% - 23.5% to be declared safe for entry. Confined spaces with oxygen levels outside this range may not be entered unless a Self-Contained Breathing Apparatus (SCBA) is utilized by a fully trained authorized entrant.
  - Atmospheres with oxygen levels less than 19.5% are considered oxygen deficient and lead to adverse health effects.
  - Atmospheres with oxygen levels greater than 23.5% are considered oxygen enriched, which poses a fire/explosion hazard.
  - Oxygen levels may change during the course of work within a confined space through displacement by other chemicals (nitrogen, carbon dioxide, welding/cutting/brazing off gases, etc.). Thus it is vital to continuously monitor the space during work.

- **Combustible gases and vapors** – Combustible gases and vapors are evaluated using a Lower Explosive Limit (LEL) detector. A volatile organic compound (VOC) detector also may be utilized to detect the presence of chemicals, which may cause adverse effects.
  - Before entry, the confined space must not contain elevated LEL or VOC levels to ensure the safety of the workers performing the entry. LEL levels less than 10% may be deemed safe for entry. VOC levels, if detected, should be investigated to determine their source and attempt should be made to clear the elevated levels before entry.

- **Toxic gases and vapors** – Toxic gases, specifically hydrogen sulfide and carbon monoxide, must be evaluated.
  - Hydrogen sulfide is a common component of sewer gas and is a toxic material. The ceiling exposure limit is 20 parts per million (ppm) with a 10-minute peak of 50 ppm. The immediately dangerous to life and health (IDLH) is 100 ppm.
  - Before entry, ensure no hydrogen sulfide gas is present within the confined space.

Air monitoring data must be recorded on the Confined Space Permit.

**Isolation of Space**

Isolation is the process by which a confined space is removed from service and completely protected against the release of energy and material into the space by such means as misaligning or removing sections of lines, pipes, or ducts; lockout or tagout of all sources of energy; or blocking or disconnecting all mechanical linkages. This will ensure the accidental release of energy or hazardous materials will not occur while entrants are in the confined space.

It may not be feasible to isolate a confined space (e.g., sewer system). In this situation, all air monitoring, PPE requirements, and other methods to control identified hazards must be followed.
Isolation also involves ensuring pedestrian and vehicle access is blocked during all confined space entry activities.

6. Confined Space Entry Permit

The “permit” is the written authorization to be completed for each permit-required confined space entry. Information provided on the permit will identify key personnel involved in the entry, all monitoring data and other hazards, control measures, personal protective equipment, other applicable standards, and communication methods. The confined space entry permit is available online at the EHS website (https://ehs.osu.edu/resources?title=confined-space).

The permit must be available for all authorized entrants for review and be posted outside the confined space during entry operations. The permit must be completed and signed before entry into the space. Additionally, the permit must be signed and dated at the termination of the permit.

It is the responsibility of the entry supervisor to terminate the permit and remove personnel when entry operations are complete or a hazard/condition arises making work unsafe.

The following information must be documented on the permit:

- Location and purpose of entry.
- Personnel involved in the entry, including entry supervisor, attendant(s), and authorized entrant(s).
- Any additional permits or standards to be followed, including hot work, lockout/tagout/line breaking or other. Follow all standard operating procedures and applicable standards and regulations if additional permitting is required.
- Adequate method of communication, such as portable radio use, hand signals, or unaided voice.
- Name and contact information for emergency services.
- Expected hazards within the space, including physical hazards (mechanical, electrical, engulfment, and/or entrapment), atmospheric hazards (oxygen deficiency, explosive, carbon monoxide, and/or hydrogen sulfide), and other hazards (radiation, noise, heat, etc.).
- Control measures for identified hazards and known permits.
- Protective equipment, including both protection of the space from unauthorized entrance or introduction of hazards to the confined space and personal protective equipment provided to the entrants.
- Initial and continuous results of the air monitoring within the confined space.

7. Confined Space Entry

Once atmospheric testing has deemed the confined space safe for entry, other hazards have been identified and controlled, and the permit is complete and posted outside the confined space, the authorized entrants are permitted to enter the confined space.

During entry, each confined space must be assigned an attendant to remain outside the confined space, be in constant communication with the entrants, and be capable of summoning emergency rescue personnel in the event of an accident or hazardous exposure within the confined space.

Attendants may be authorized to attend multiple confined spaces at one time, provided they can adequately respond to issues in any confined space without disrupting service to other spaces.
Atmospheric hazards continuously must be monitored during entry and appropriate steps taken if changes take place resulting in unsafe breathing air or explosion/fire hazards.

Once work is complete within the confined space, all authorized entrants must be removed safely from the space and the permit terminated and signed by the entry supervisor.

8. Rescue and Emergency Service

It is the responsibility of the entrant supervisor to ensure rescue and emergency services are available to authorized entrants of confined spaces in the event of an emergency requiring removal of personnel from the space. The supervisor must ensure there is a suitable rescue team to perform this function or that authorized entrants and attendants are properly trained to perform rescue and emergency services. Calling 9-1-1 may not be utilized as the primary rescue and emergency service resource but should be contacted in the event of an emergency or rescue to perform first aid or medical transport for injured personnel.

The rescue team or personnel identified to perform rescue operations must be trained adequately to perform the necessary tasks and equipped to do so. Additionally, the rescue personnel must meet the following:

- Be provided with appropriate PPE to perform rescue operations.
- Be fully trained in rescue operations, including basic first aid and cardiopulmonary resuscitation (CPR).
- Complete and document annual rescue training operations consisting of review of rescue and emergency procedures and physical removal of dummy, manikin, or actual person from a confined space or representative confined space.

Rescue operations must be entry-free. To facilitate entry-free operations, retrieval systems shall be used whenever an authorized entrant enters a permit-required confined space. Each authorized entrant must wear a full body harness during entry operations with a retrieval line attached. The other end of the retrieval line must be attached to a mechanical device (hoist) or fixed point outside the confined space to ensure prompt rescue can be performed if necessary.

9. Temporary Reclassification of Permit-Required Confined Space

In some circumstances, permit-required confined spaces can be reclassified temporarily as a non-permit space if all of the following requirements are met:

- There is no actual or potential hazardous atmosphere in the space.
- Any hazards capable of causing death or serious injury have been eliminated before entry.

The space can be reclassified as a non-permit space only for as long as the hazards remain eliminated. If someone must enter the space to remove the hazards, the space must be treated as a permit-required confined space until the hazards have been eliminated.

When temporarily reclassifying a permit-required confined space, the Temporary Reclassification of Permit-Required Confined Space (https://ehs.osu.edu/resources?title=confined+space) form must be completed and posted at the entrance of the confined space for the duration of entry. The flowchart in Appendix A can assist with determining which process should be followed when entering permit-required confined spaces.
10. Alternate Entry Procedures

When the only actual or potential hazard in a permit-required confined space is atmospheric, alternate entry procedures are allowable under the following conditions:

- You have eliminated all the physical hazards and continuous forced air ventilation controls the actual or potential hazardous atmosphere.
- Monitoring data demonstrates that continuous forced air ventilation will maintain the permit-required confined space safe for entry.

Follow the atmospheric testing guidance in Section 5 of this program. For alternate entry, only Part 3, Section A. of the Confined Space Entry Permit (ehs.osu.edu/resources) needs to be completed after verifying the conditions above have been met. The flowchart in Appendix A can assist with determining which process should be followed when entering permit-required confined spaces.

11. Contractor Entry of Permit-Required Confined Space

If contractors are expected to enter Ohio State permit required confined spaces, the entrant supervisor must ensure that contractors:

- Are aware of the location and potential hazards of relevant confined spaces.
- Are informed of this program and specific procedures developed for the confined space.
- Have their own confined space entry program, including PPE, training, and rescue operations.
Appendix A – Flowchart for Permit-Required Confined Space Entry

Environmental Health and Safety
Permit-Required Confined Space Entry
Flowchart

Who will enter the permit required confined space?

Inform contractors about:
- Entry requirements
- Identified/known hazards
- Precautions or procedures that must be followed when in or near space

Are all hazards related to entry known?

Complete Part 1, Hazard Evaluation section of Confined Space Entry Permit form.

STOP

Can the hazards be completely eliminated for the entire duration of entry?

Complete "Temporary Reclassification" Form

Can all hazards be completely eliminated through the use of continuous forced air ventilation?

Follow Alternate Procedures outlined in Part 3, Section A of Confined Space Entry Permit

Prepare for entry via permit procedures. Verify acceptable entry conditions, complete entire Confined Space Entry Permit, and obtain authorization signature.